

A Better Path to Priority-Based Budgeting: How Do We Get There and What's the Payoff?







Chris Fabian
SENIOR DIRECTOR, PRODUCT STRATEGY



"The challenges facing today's leaders require something different from our budget process."

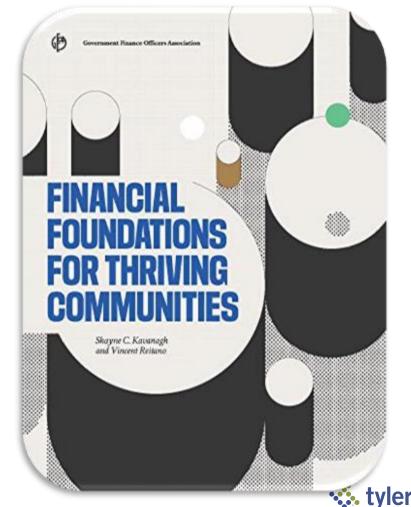




## Josh Schoemann

County Executive
Washington County, WI

"Through priority-based budgeting, Josh cut excess programs and has reallocated nearly 15 percent of the budget. Josh and his team have a fully funded road construction plan until 2050—without raising taxes."





PRIORITY BASED BUDGETING

# **Methodology & Plan**



# Priority Based Budgeting Blueprint for Funding the Future

#### We Have New Needs

WE WANT TO:

Launch new programs to tackle emerging challenges

Enhance current programs that need more resources

#### We Don't Have New Needs

WE WANT TO:

Maintain/preserve current services

Seek to lower tax rates or refund tax-payers

HOW TO REACH THE ABOVE GOALS

+

FREE UP & REALLOCATE RESOURCES

**GENERATE NEW REVENUE** 











FEES & CHARGES



GRANT FUNDING



TAXES/ RATES

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# The Methodology Answer three questions with data and make strategic budget decisions based on the answers.

What do we do?

Or, what services do we provide? You'll be able to answer this question by creating a Program Inventory.

How much does it cost to provide these programs?

Program costing will give insight into the bottom line of time, personnel, and materials (offset by any revenue) so that organizations can have an actual cost and dollar figure for your services.

What do these programs provide?

With program scoring, evaluation of programs discovers relative alignment with strategic plans or goals, legal mandates, and service demand.







PRIORITY BASED BUDGETING

# See it in Action







# **Chris Hall**

COMMISSIONER, DISTRICT 2, COLLIER COUNTY, FLORIDA



I am pleased to submit the recommended FY 2025 balanced budget for your review and endorsement.

Moving forward in the budget process, staff will continue to leverage the priority-based budgeting approach while reviewing identified areas of interest.

- Amy Patterson, County Manager

# **Collier County, Florida**

With an annual operating budget of \$673M, they identified approximately 22% of the budget that could be reallocated.





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# **Collier County, Florida**

With an annual operating budget of \$673M, they identified approximately **22% of the budget that could be reallocated.** 



#### IDENTIFIED

# \$73м

IN RESOURCE REALLOCATION OPPORTUNITIES

\$8м

IN ENTREPRENEURIAL REVENUE-GENERATING OPPORTUNITIES

# Resource Reallocations\*

	% OF BUDGET	\$ REALLOCATED
Municipality in Colorado	10%	\$9,014,071
City in Georgia	10%	\$7,988,116
Municipality in Colorado	9%	\$2,924,895
City in Texas	8%	\$8,330,691
City in Michigan	8%	\$9,101,757
City in Michigan	7%	\$3,872,182
City in Pennsylvania	6%	\$24,922,036
City in Arizona	6%	\$8,354,000
City in Michigan	6%	\$4,365,328
Municipality in Colorado	4%	\$11,470,677
City in Oklahoma	4%	\$8,115,103
County in Kansas	4%	\$14,928,811
City in Virginia	4%	\$22,832,567
City in Idaho	3%	\$2,621,640
City in Minnesota	3%	\$10,802,781
City in Alberta (Canada)	3%	\$2,692,295
City in Illinois	3%	\$774,794
City in Alberta (Canada)	2%	\$8,587,498
City in Utah	2%	\$1,696,963
City in Missouri	2%	\$1,437,712
City in South Carolina	2%	\$3,597,821
City in Alberta (Canada)	2%	\$6,735,388





10%

Implementers of priority-based budgeting reported multi-million-dollar resource reallocations year-over-year in their annual budgets.





PRIORITY BASED BUDGETING

# The Process & Technology





The Priority Based
Budgeting platform
predicts and identifies
opportunities for budget
reallocation.



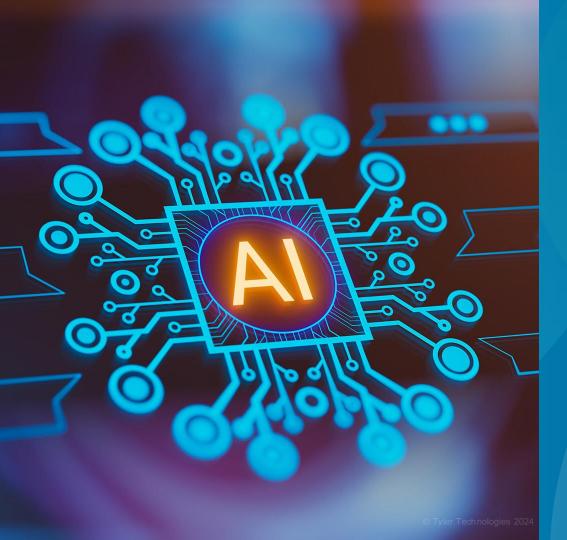
The strategic framework focuses the team's decision-making on:

**Investing in priorities** 

**Aligning organizational goals** 

**Targeting community outcomes** 





# **The AI Process**

- Identify
  Programs from budget items
- **2 Forecast**Costs and revenue allocations
- Predict
  Impact on organizational priorities
- Discover
  Cost savings and revenue opportunities





# **Predicting the Inventory of Programs**

IDENTIFY: PROGRAMS FROM BUDGET ITEMS

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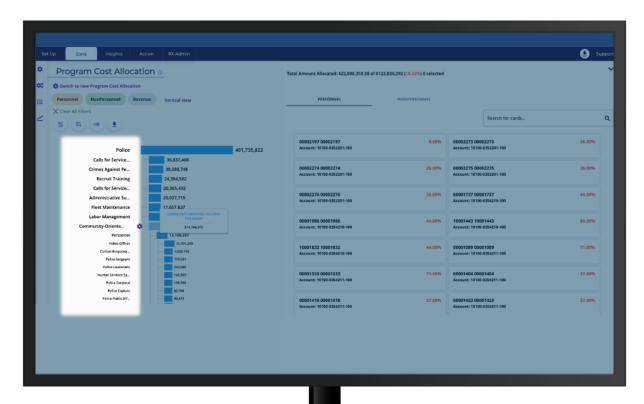
Al predicts the programs a local government offers by analyzing the General Ledger (GL) line-item data.





# **Predicting the Inventory of Programs**

IDENTIFY: PROGRAMS FROM BUDGET ITEMS

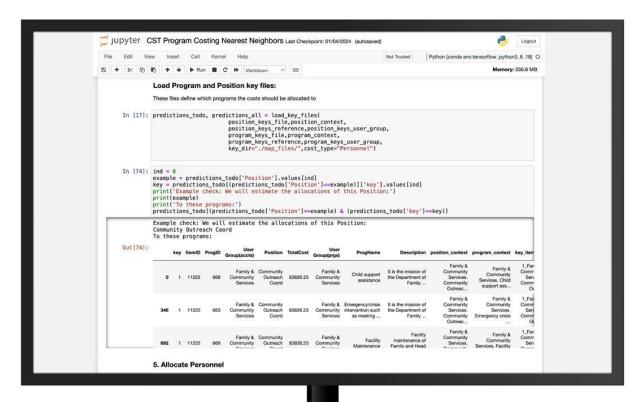


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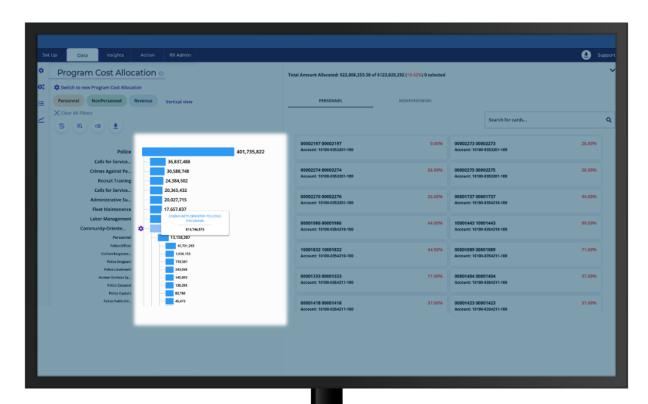
FORECAST: COSTS AND REVENUE ALLOCATIONS







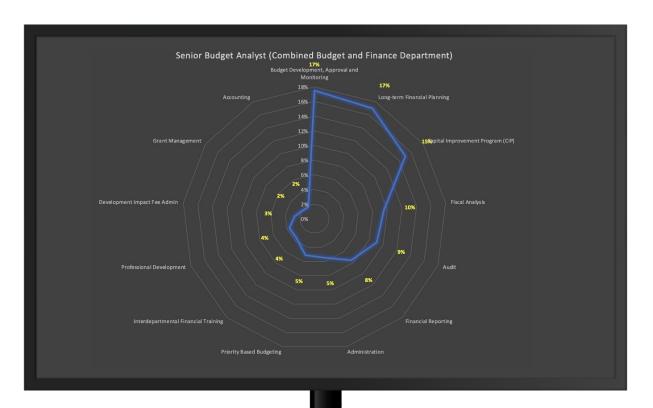
FORECAST: COSTS AND REVENUE ALLOCATIONS







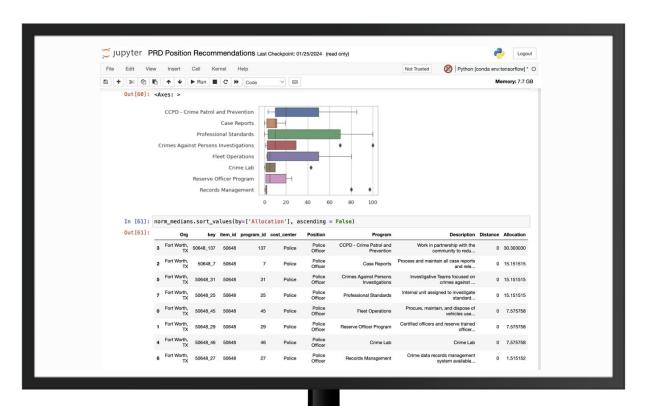
FORECAST: COSTS AND REVENUE ALLOCATIONS







FORECAST: COSTS AND REVENUE ALLOCATIONS

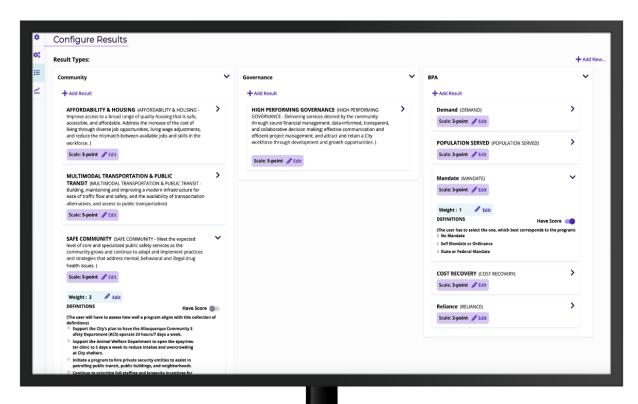






# **Predicting the Impact of Each Program**

PREDICT: IMPACT ON ORGANIZATIONAL PRIORITIES



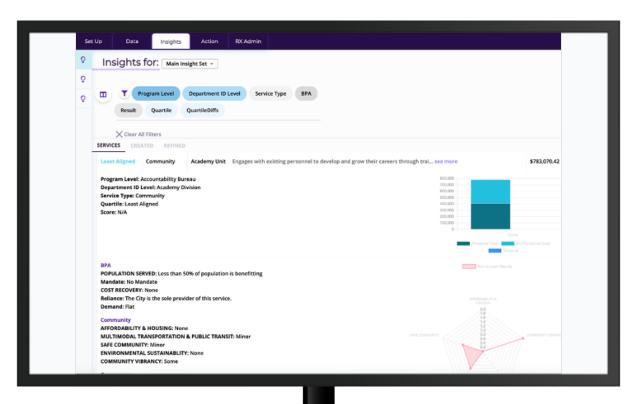
Al analyzes the government's strategic plan to predict how the programs will score relative to basic program attributes and the strategic plan priorities.





# **Predicting the Impact of Each Program**

PREDICT: IMPACT ON ORGANIZATIONAL PRIORITIES



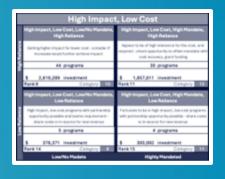
Al analyzes the government's strategic plan to predict how the programs will score relative to basic program attributes and the strategic plan priorities.



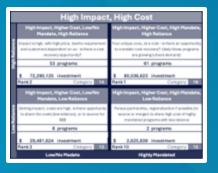
# **Resource Reallocation & Revenue Generation Opportunities**

#### CASE STUDIES & EXECUTION PLANS

MPACT



	Low Impact, Low Cost						
Ī	Low Impact, Low Cost, Low No Marelets, High Reliance	Low Impact, Low-Cost, High Handata, High Reliance					
	Providings service training due to relance - to there an opportunity to spin off program into non-profit or business, incentivas other entities.	With mandated, with low eigenment and has partners—can we recover code, or minimize level of service to meet the mandate?					
н	20 pragrams	20 programs					
HAN AME	\$ 3,736,157 investment Facility Cotingry 2	8 1,874,862 Investment Rank 19 Cologory 4					
ı	Low Impact, Low Cost, Low No Marelete, Low Reliance	Low Impact, Low Cost, High Handata, Low Relience					
	Any apportunity to investiga partners (les-relisens) and resilection transposed? In the least, consider to accycling for revenue.	Orkinded mandata, ather providers partner or cost-accessy.					
н	29 programa	4 programs					
į	\$ 1,375,174 Investment	\$ 266,719 Investment					
п	Bank Q Cotogory Elli						
	CHANGE PRODUCT	HigNy Mandeted					



	Low Impact, High Cost						
I	Low Impact, Higher Cost, Low/No Handets, High Relance	Line Impact, Higher Cost, High Mendel High Relitence Unlanded resolutions with lines' report and re- perture - what does the manifest require (could service lends), folial hidly efforts					
	ne impact ellh high-coat, and no joricsej mandate efficiency, reliace senio elevel, lack for hall cost microeny or spin off						
L	21 programs	26 programs					
Į	19,731,693 investment una 5 Catagory	\$ 28,662,387 investment Rank4 Collegery					
l	Low Impart, Higher Cost, Low/No Handels, Low Reliance	Low Impact, Higher Cost, High Mandato Low Reliance					
ľ	Look for full cost recovery, in-source for rev./ portress, consider reducing/electrosting services lovel, machine efficiency if costribut	Mandared, los Impert, portion - ellut doce mandate require? Lost for full cost recovery, loverage portions, bars non-USS					
L	11 programs	3 programs					
1	6,004,042 investment	\$ 4,501,757 investment					
Е	ark7 Category 5	Rank 6 Cartegory E					
	Lone/No Maclette	Highly Mandated					





# Resource Reallocation & Revenue Generation Opportunities

CASE STUDIES & EXECUTION PLANS



COST

#### Category 5: Low Impact, High Cost, Low Mandate, Low Reliance

High-cost services with low impact and minimal mandate fall into this category, presenting a prime opportunity for cost recovery and efficiency improvements. In-sourcing for revenue generation or partnering with external entities can reduce the financial strain. Reducing or eliminating non-essential services while maximizing operational efficiency ensures that resources are utilized where the van create the most significant benefit.

#### 1. Health Department - Health Dept Lab Program

- . Department: Health Department
- Program Name: Health Dept Lab Program
- Program Description: Provides support to prenatal, family planning, STD, Prep (HIV
  prophylaxis), and TB clinics. Offers direct access to lab testing at reduced costs and
  in-house identification of infections for same-appointment treatment.
- Program Cost: \$315,990.28
- · Program Revenue: \$0

#### Insights:

- Insight 1: Partner with local healthcare providers and hospitals to subsidize the lab services. These partners could promote their services in exchange for financial support, increasing patient referrals to their facilities.
  - Case Study: The City of Baltimore's health department partnered with local hospitals to subsidize lab services, reducing operational costs and improving access to healthcare for the community.
- Insight 2: Introduce a sliding scale fee model for lab services based on patients' income levels. This could generate revenue while ensuring affordability for lowincome individuals.
  - Case Study: The City of Denver's public health lab implemented a sliding scale fee model, which helped offset costs and expanded access to essential lab services for underserved populations.

#### Opportunity: \$157,995 - \$315,990

#### 2. Health Department - Health Dept Maternal & Child Health Fees

- · Department: Health Department
- Program Name: Health Dept Maternal & Child Health Fees

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transportation services but also provides seniors with opportunities for social engagement, contributing to their overall well-being.

#### Opportunity: \$10,046 - \$20,093

#### 2. Aging - Senior Citizen Lifeline Program

- Department: Aging
- Program Name: Senior Citizen Lifeline Program
- Program Description: Mill Levy funded medical alert for seniors
- Program Cost: \$6,680
   Program Revenue: \$0

#### Insights

- Insight 1: Introduce a subscription-based model for the Lifetine service. Seniors or their families could pay a monthly fee for the service, which would provide a reliable source of revenue. This model could also include different subscription tiers, offering additional features such as emergency response services or health specification.
- Case Study: Miami-Dade County introduced a subscription model for their senior alert system, which provided a steady stream of revenue while maintaining service quality. The subscription model also allowed for the inclusion of various service levels, catering to different needs and budgets.
- Insight 2: Partner with local businesses and health insurance companies to sponsor the Lifeline program. In exchange for their sponsorship, these entities could receive advertising opportunities, such as being featured on the Lifeline devices or in promotional materials. This would not only offset costs but also enhance the visibility and receibility of the sponsors within the senior community.
  - Case Study: Chicago's senior alert program partnered with local pharmacies and insurance companies for sponsorship. These partnerships provided significant financial support, allowing the program to expand its reach and improve service delivery. The sponsors benefited from increased brand rescognition and positive community engagement.

#### Opportunity: \$3,340 - \$6,680

#### 3. Community Programs - Downtown Shareholders Contribution

- · Department: Community Programs
- Program Name: Downtown Shareholders Contribution

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15

EXECUTION PLAN



# Priority Based Budgeting Blueprint for Funding the Future

#### We Have New Needs

WE WANT TO:

Launch new programs to tackle emerging challenges

Enhance current programs that need more resources

#### We Don't Have New Needs

WE WANT TO:

Maintain/preserve current services

Seek to lower tax rates or refund tax-payers

HOW TO REACH THE ABOVE GOALS

+

FREE UP & REALLOCATE RESOURCES

**GENERATE NEW REVENUE** 











FEES & CHARGES



GRANT FUNDING



TAXES/ RATES

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# **Insights With Savings and Reallocation Recommendations**

DISCOVER: COST SAVINGS AND REVENUE OPPORTUNITIES

# Community and Human Services Division- Mental Health and Substance Abuse Medical Services

- **Program Description:** Contract between Florida County and Center for mental health and substance abuse services, pursuant to Florida Statute, Section 394.76(9)(a) and (b).
- Program Cost: \$1,530,700Program Revenue: \$0

**Insight 1**: Pursue state and federal grants specifically targeted at mental health and substance abuse programs to offset operational costs.

 Case Study Example: Los Angeles County secured millions in federal grants for mental health services under the Mental Health Services Act (MHSA), reducing local funding needs.

**Insight 2**: Implement a sliding fee scale for services based on clients' ability to pay, ensuring those who can contribute financially do so.

• Case Study Example: The Mental Health Center of Denver employs a sliding fee scale for its services, ensuring cost recovery while maintaining accessibility.

Ideally, strive for: \$765,400 - \$1,530,700 in cost offset.

Al identifies patterns among similarly scored and categorized programs from other municipalities to suggest program-specific resource reallocation and revenue generation recommendations.





# **Case Studies and Guidance for Success**

#### DISCOVER: COST SAVINGS AND REVENUE OPPORTUNITIES

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 Case Study Example: The Mental Health Center of Denver employs a sliding fee scale for its services, ensuring cost recovery while maintaining accessibility.

Ideally, strive for: \$765,400 - \$1,530,700 in cost offset.

Al then cites specific examples of programs that have been successful elsewhere to offer guidance as to how the current client might utilize these techniques in their own programs.



# Identifying Cost Savings and Revenue Opportunities

A CASE STUDY, WYANDOTTE COUNTY, KANSAS



Category	Description	Opportunities	Potential Savings/Opportunities
		- Here	· · · ·
1	Low Impact, Low Cost, Low Mandate, Low Reliance	Optimize low-impact services through partnerships and efficient resource reallocation.	\$0.6M to \$1.3M
2	Low Impact, Low Cost, Low Mandate, High Reliance	Spin off programs to non-profits or private businesses to maintain service levels and reduce government burden.	\$1.1M to \$1.8M
3	Low Impact, Low Cost, High Mandate, Low Reliance	Meet minimum compliance with mandates while exploring cost recovery options.	\$0.1M to \$0.2M
4	Low Impact, Low Cost, High Mandate, High Reliance	Balance mandate requirements and community expectations through cost recovery and efficiency.	\$0.5M to \$1M
5	Low Impact, High Cost, Low Mandate, Low Reliance	Focus on cost recovery and efficiency improvements through in-sourcing and partnerships.	\$3M to \$4.2M
6	Low Impact, High Cost, Low Mandate, High Reliance	Evaluate service necessity and explore partnerships to manage high costs.	\$9.8M to \$13.8M
7	Low Impact, High Cost, High Mandate, Low Reliance	Efficiently meet mandate requirements through strategic adjustments and partnerships.	\$3.2M to \$3.9M
8	Low Impact, High Cost, High Mandate, High Reliance	Manage high-cost mandated services through cost recovery and efficiency improvements.	\$14.3M to \$17.1M
9	High Impact, Low Cost, Low Mandate, Low Reliance	Enhance significant impact programs at low cost through targeted investments and partnerships.	\$0M to \$0.1M
10	High Impact, Low Cost, Low Mandate, High Reliance	Increase the effectiveness of high-impact, low-cost programs through partnerships and additional funding.	\$0.5M to \$1.1M
11	High Impact, Low Cost, High Mandate, Low Reliance	Maximize community impact while ensuring compliance with mandates.	\$0M to \$0.1M
12	High Impact, Low Cost, High Mandate, High Reliance	Maintain and enhance critical high-impact, low-cost services to meet community needs and mandate requirements.	\$0.3M to \$0.7M
13	High Impact, High Cost, Low Mandate, Low Reliance	Manage high-cost impactful services through cost-sharing partnerships and cost recovery mechanisms.	\$2.9M to \$4.4M
14	High Impact, High Cost, Low Mandate, High Reliance	Focus on cost management and sustainability for high-cost, high-impact services with high community reliance.	\$3.6M to \$7.2M
15	High Impact, High Cost, High Mandate, Low Reliance	Strategically manage high-cost mandated services through partnerships and cost-saving opportunities.	\$0.1M to \$0.2M
16	High Impact, High Cost, High Mandate, High Reliance	Ensure the sustainability of critical high-cost, high-impact services through cost recovery, efficiency improvements, and strategic investments.	\$4M to \$8M

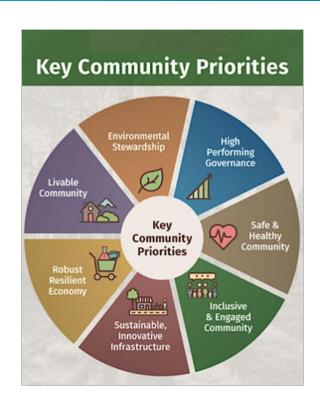
The sum total of the potential savings ranges from \$44.7M to \$65.8M

The initial, potential savings for the County range from approximately **\$44.7 million to \$65.8 million.** The breakdown of opportunities across various categories provides a clear pathway to achieving these savings through a combination of partnerships, cost recovery, and strategic adjustments.



# The Budget Process with Priority Based Budgeting

A CASE STUDY: A CITY IN ARIZONA





# The Budget Process with Priority Based Budgeting

A CASE STUDY: A CITY IN ARIZONA



#### **05-Community Development**

Below is a summary of programs and their total requested amount and potential new total

Quartile	Program	Total Cost	Requested Amount	Proposed Total Cost
4	CD Personnel	\$23,591	\$4,000	\$27,591
2	Inspections	\$1,488,475	\$200	\$1,488,675
1	Planning Discretionary Review	\$231,757	\$512	\$232,268
2	Code Compliance	\$376,883	\$1,252	\$378,135
1	Regional Plan Update and Management	\$112,080	\$202,716	\$314,796
2	Neighborhood & Specific Plans	\$137,007	\$512	\$137,519
1	Zoning and Subdivision Code Management	\$126,370	\$810	\$127,179
2	Affordable Housing Unit Creation	\$177,282	\$110,000	\$287,282
1	Community Development Block Grant Management	\$1,407,201	\$325,000	\$1,732,201
4	Intra-divisional Engineering Assistance and Support	\$39,288	\$35,000	\$74,288
1	Traffic Systems Management	\$224,176	\$73,900	\$298,076
3	Direct Rental Assistance	\$4,863,450	\$1,636,550	\$6,500,000
2	Engineering Plan/Permit Review	\$405,868	\$22,000	\$427,868
2	Section 8 Client Management	\$145,443	\$50,750	\$196,193
1	Public Housing: Residential Property Maintenance	\$1,732,136	\$20,500	\$1,752,636
2	Housing Community Information and Referrals	\$39,806	\$10,000	\$49,806
2	Plan / Permit / Project Review	\$1,058,857	\$1,250	\$1,060,107
	Total	\$12,589,669	\$2,494,950	\$15,084,619

#### Below is a detailed outline of the impact every request has on program listed above

Program and Request Description	Requested Total	Decision Status
CD Personnel		
Certified Public Manager	\$4,000	Approved
Inspections		
Inspection supplies and equipment	\$200	Approved
Planning Discretionary Review		
Additional Regional Plan Advertising	\$512	Approved
Code Compliance		
Additional Regional Plan Advertising	\$1,252	Approved
Regional Plan Update and Management		
Software to support Scenario Planning and Hybrid Public Engagement	\$0	Approved
Additional Printing Costs for the Regional Plan Update	\$1,800	Approved
Writer/editor for the Regional Plan Update	\$20,000	Approved

#### Regional Plan Update and Management

#### **Program Description**

An update to the Registral Print is required every 10 tem years which must be sent to the voters for ratification. The update to the Registral Print is retired. COV The Cover 10 tem 10

#### Program Budget

	Total Cost	Requested Amount	Proposed Total Cost
Personnel	\$98,274	\$0	\$98,274
NonPersonnel	\$13,806	\$1,800	\$15,606
Revenue	\$0	\$0	\$0
Total	\$112.080	\$1.800	\$112 880

#### **Budget Request Description**

Additional Printing Costs for the Regional Plan Update

#### **Box Choices**

How does this request impact the program service level?: Maintains service level Is this request Recurring or One-time? (select one): One-time Is this a new funding request or a base budget reallocation request?: New Funding Request

#### Priority Based Budgeting Analysis

Cost Allocations

Non Personnel Cost - 113,800

(1) - Most (2) - More (3) - Less (4) - Least BPA Section

MANDATED to PROVIDE
PROGRAM - Federal/state

mandate
RELIANCE on CITY to PROVIDE
PROGRAM - City is sole provider
of service (including contracting
out services)

CHANGE in DEMAND for the PROGRAM - Increasing Demand CAPACITY to SERVE - The program has the capacity to serve more than 50% of the intended population

COST RECOVERY of PROGRAM - 1% - 50% cost



# **Priority Based Budgeting Redefines the Finance Function**



Our Al-powered **Priority Based Budgeting platform and framework**enables governments and school districts
to easily and quickly uncover budget
savings, identify revenue possibilities, better
allocate funds, and create sustainable,
fiscally responsible budgets.





PRIORITY BASED BUDGETING

How is it complemented within Tyler?





# **Tyler's Priority Based Budgeting**

# A SaaS Solution with Managed Services

Tyler's Priority Based Budgeting is a cloud-native software solution coupled with managed services that enable an organization to create a priority-based budget.

#### A Standalone Software Solution

It is offered as a standalone solution to enhance any ERP, budget development application, or process.



# AI & Machine Learning Technology



Artificial intelligence (AI) and machine learning (ML) facilitate rapidly creating program and priority-based budgets and resource optimization recommendations.

A typical project takes 3-5 months.



# **Technology Transformation Management**



## **Priority Based Budgeting Director**

(supplemental offering)

The embedded Priority Based Budgeting Director directly engages with key decision-makers and departmental staff as they evaluate their budgets using the Priority Based Budget lens.

# Intuitive with minimal skills required

It assists with organizational change management, technology integration, and workforce capacity constraints.



# **Priority-Based Budgeting**

# **Chris Fabian**

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**Empowering people who serve the public**\*









